



## 5.4.8 SEVERE WINTER STORM

This section provides a profile and vulnerability assessment for the severe winter storm hazard.

### 5.4.8.1 HAZARD PROFILE

This section provides profile information including description, extent, location, previous occurrences and losses and the probability of future occurrences.

#### Description

A winter storm is a weather event in which the main types of precipitation are snow, sleet or freezing rain. They can be a combination of heavy snow, blowing snow, and/or dangerous wind chills. There are three basic components needed to make a winter storm. Below freezing temperatures (cold air) in the clouds and near the ground are necessary to make snow and ice. Lift, something to raise the moist air to form clouds and cause precipitation, is needed. Examples of this is warm air colliding with cold air and being forced to rise over the cold dome or air flowing up a mountainside. The last thing needed to make a winter storm is moisture to form clouds and precipitation. Air blowing across a body of water, such as a large lake or the ocean (National Severe Storms Laboratory 2014).

Some winter storms are large enough to immobilize an entire region while others may only affect a single community. Winter storms are typically accompanied by low temperatures, high winds, freezing rain or sleet, and heavy snowfall. The aftermath of a winter storm can have an impact on a community or region for days, weeks, or even months; potentially causing cold temperatures, flooding, storm surge, closed and/or blocked roadways, downed utility lines, and power outages. In Chenango County, winter storms include blizzards, snow storms, Nor'easters and ice storms.

#### Heavy Snow

According to the National Snow and Ice Data Center (NSIDC), snow is precipitation in the form of ice crystals. It originates in clouds when temperatures are below the freezing point (32°F), when water vapor in the atmosphere condenses directly into ice without going through the liquid stage. Once an ice crystal has formed, it absorbs and freezes additional water vapor from the surrounding air, growing into a snow crystals or snow pallet, which then falls to the earth. Snow falls in different forms: snowflakes, snow pellets, or sleet. Snowflakes are clusters of ice crystals that form from a cloud. Snow pellets are opaque ice particles in the atmosphere. They form as ice crystals fall through super-cooled cloud droplets, which are below freezing but remain a liquid. The cloud droplets then freeze to the crystals. Sleet is made up of drops of rain that freeze into ice as they fall through colder air layers. They are usually smaller than 0.30 inches in diameter (NSIDC 2013).

#### Blizzards

A blizzard is a winter snowstorm with sustained or frequent wind gusts of 35 mph or more, accompanied by falling or blowing snow reducing visibility to or below 0.25 mile. These conditions must be the predominant over a 3-hour period. Extremely cold temperatures are often associated with blizzard conditions, but are not a formal part of the definition. The hazard, created by the combination of snow, wind, and low visibility, significantly increases when temperatures are below 20°F. A severe blizzard is categorized as having temperatures near or below 10°F, winds exceeding 45 mph, and visibility reduced by snow to near zero. Storm systems powerful enough to cause blizzards usually form when the jet stream dips far to the south, allowing cold air from the north to clash with warm, moister air from the south. Blizzard conditions often develop on



the northwest side of an intense storm system. The difference between the lower pressure in the storm and the higher pressure to the west creates a tight pressure gradient, resulting in strong winds and extreme conditions caused by the blowing snow (The Weather Channel 2012).

### Ice Storms

An ice storm describes those events when damaging accumulations of ice are expected during freezing rain situations. Significant ice accumulations are typically accumulations of 0.25-inches or greater (NWS 2013). Heavy accumulations of ice can bring down trees, power lines and utility poles, and communication towers. Ice can disrupt communications and power for days. Even small accumulations of ice can be extremely dangerous to motorists and pedestrians (NWS 2008).

### Nor'Easters

A Nor'Easter is a cyclonic storm that moves along the East Coast of North America. It is called a Nor'Easter because the damaging winds over coastal areas blow from a northeasterly direction. Nor'Easters can occur any time of the year, but are most frequent and strongest between September and April. These storms usually develop between Georgia and New Jersey within 100 miles of the coastline and typically move from southwest to northeast along the Atlantic Coast of the United States (NOAA 2013b).

In order to be called a Nor'Easter, a storm must have the following conditions, as per the Northeast Regional Climate Center (NRCC):

- Must persist for at least a 12-hour period
- Have a closed circulation
- Be located within the quadrilateral bounded at 45°N by 65° and 70°W and at 30°N by 85°W and 75°W
- Show general movement from the south-southwest to the north-northeast
- Contain wind speeds greater than 23 miles per hour (mph)

A Nor'Easter event can cause storm surges, waves, heavy rain, heavy snow, wind, and coastal flooding. Nor'Easters have diameters that can span 1,200 miles, impacting large areas of coastline. The forward speed of a Nor'Easter is usually much slower than a hurricane, so with the slower speed, a Nor'Easter can linger for days and cause tremendous damage to those areas impacted. Approximately 20 to 40 Nor'Easters occur in the northeastern United States every year, with at least two considered severe (Storm Solution, 2014). The intensity of a Nor'Easter can rival that of a tropical cyclone in that, on occasion, it may flow or stall off the mid-Atlantic coast resulting in prolonged episodes of precipitation, coastal flooding, and high winds.

### Extent

The magnitude or severity of a severe winter storm depends on several factors including a region's climatological susceptibility to snowstorms, snowfall amounts, snowfall rates, wind speeds, temperatures, visibility, storm duration, topography, and time of occurrence during the day (e.g., weekday versus weekend), and time of season.

The extent of a severe winter storm can be classified by meteorological measurements and by evaluating its societal impacts. NOAA's National Climatic Data Center (NCDC) is currently producing the Regional Snowfall Index (RSI) for significant snowstorms that impact the eastern two-thirds of the United States. The RSI ranks snowstorm impacts on a scale from 1 to 5. It is based on the spatial extent of the storm, the amount of snowfall, and the interaction of the extent and snowfall totals with population (based on the 2000 Census).



The NCDC has analyzed and assigned RSI values to over 500 storms since 1900 (NOAA-NCDC 2011). Table 5.4.8-1 presents the five RSI ranking categories.

**Table 5.4.8-1. RSI Ranking Categories**

Category	Description	RSI Value
1	Notable	1-3
2	Significant	3-6
3	Major	6-10
4	Crippling	10-18
5	Extreme	18.0+

Source: NOAA-NCDC 2011

Note: RSI = Regional Snowfall Index

The NWS operates a widespread network of observing systems such as geostationary satellites, Doppler radars, and automated surface observing systems that feed into the current state-of-the-art numerical computer models to provide a look into what will happen next, ranging from hours to days. The models are then analyzed by NWS meteorologists who then write and disseminate forecasts (NWS 2013).

The NWS uses winter weather watches, warnings and advisories to ensure that people know what to expect in the coming hours and days. A winter storm watch means that severe winter conditions (heavy snow, ice, etc.) may affect a certain area, but its occurrence, location and timing are uncertain. A winter storm watch is issued when severe winter conditions (heavy rain and/or significant ice accumulations) are possible within in the next day or two. A winter storm warning is issued when severe winter conditions are expected (heavy snow seven inches or greater in 12 hours or nine inches or greater in 24 hours; ice storm with ½ inch or more). A winter weather advisory is used when winter conditions (snow, sleet and/or freezing rain/ice) are expected to cause significant inconvenience and may be hazardous (snow and/or sleet with amounts of four to six inches; freezing rain and drizzle in any accretion of ice on roads but less than ½ inch). A blizzard warning is issued when snow and strong winds will combine to produce a blinding snow, visibility near zero/whiteouts, and deep snow drifts (NWS 2015).

### Location

The climate of New York State is marked by abundant snowfall. Winter weather can reach New York State as early as October and is usually in full force by late November with average winter temperatures between 20 and 40° F. As indicated in the NYS HMP, communities in New York State receive more snow than most other communities in the nation. Although the entire State is subject to winter storms, the easternmost and west-central portions of the State are affected by lake-effect storms from the Great Lakes and the Finger Lakes often resulting in more winter storm occurrences than any other location (NYS HMP, 2011). With the exception of coastal New York State, the State receives an average seasonal amount of 48 inches of snow or more. The average annual snowfall is greater than 70 inches over 60-percent of New York State's area; including Chenango County.

### Previous Occurrences and Losses

Many sources provided historical information regarding previous occurrences and losses associated with severe winter storms and extreme cold events throughout New York State and Chenango County. With so many sources reviewed for the purpose of this HMP, loss and impact information for many events could vary depending on the source. Therefore, the accuracy of monetary figures discussed is based only on the available information identified during research for this HMP.



Between 1954 and 2015, New York State was included in 24 winter storm-related major disaster (DR) or emergency (EM) FEMA declarations. The events included one or a combination of the following: winter storms, severe storms, ice storm, blizzard, snow, snowstorm, Nor'Easter and flooding. Generally, these disasters cover a wide region of the State; therefore, they may have impacted many counties. However, not all counties were included in the disaster declarations. Of those events, the NYS HMP, NYS DHSES and other sources indicate that Chenango County has been included in five declarations (one DR and four EM).

For this 2015 Plan Update, known winter storm events that have impacted Chenango County between 2008 and 2015 are identified in Table 5.4.8-2. For events prior to 2008, refer to the 2008 County HMP. With winter storm documentation for New York State and Chenango County being so extensive, not all sources have been identified or researched. Therefore, Table 5.4.8-2 may not include all events that have occurred in the County.



**Table 5.4.8-2. Winter Storm Events Between 2008 and 2015.**

Dates	Event Type	FEMA Declaration Number	County Designated?	Losses / Impacts
February 26-27, 2008	Winter Storm	N/A	N/A	Snowfall amounts across the county ranged from 4 to 10 inches.
March 4-5, 2008	Ice Storm	N/A	N/A	A cold front pushed south into the area and stalled, with high pressure over Canada pushing cold surface air south into upstate New York and northeast Pennsylvania. Meanwhile, a strong low pressure system moved northeast along the frontal boundary, and brought a mix of freezing rain, sleet and snow to the area. Several locations from the Finger Lakes region to the central southern tier of New York received one half inch of ice, bringing down trees and power lines. 1/2" ice accumulation was measured.
October 28-29, 2008	Winter Storm	N/A	N/A	Snowfall accumulations across the county ranged from less than one inch in the lower elevations, to 6 to 8 inches in the higher terrain. The Town of Sherburne reported 8 inches.
December 11-12, 2008	Winter Storm	EM-3299 N/A	Yes N/A	Mixed precipitation brought 0.25 to 0.75 inches of ice to the area. The freezing rain turned over to snow, with snowfall totals ranging from around 2 inches to as much as 11 inches in the Town of Smyrna.
December 19, 2008				As much as 7 inches of snow fell across parts of the county, with general snowfall amounts averaging 5 to 7 inches.
February 25-26, 2010	Winter Storm	N/A	N/A	Heavy snow fell across the county, with amounts ranging from about 10 to 17 inches.
January 5-6, 2011	Lake-effect Snow	N/A	N/A	Storm total snowfall amounts ranged from 8 to 12 inches across the area.
February 25, 2011	Winter Storm	N/A	N/A	Snowfall totals across the county ranged from 9 to nearly 13 inches.
December 26-27, 2012	Winter Storm	N/A	N/A	Snowfall amounts across the county ranged from 6 to 8 inches.
December 29-30, 2012	Winter Storm	N/A	N/A	Snowfall amounts across the county ranged from 6 to 7 inches.
February 8-9, 2013	Heavy Snow	N/A	N/A	Heavy snow fell across central New York State, bringing between five and 11 inches of snow. In Chenango County, totals ranged from 9 inches in Norwich to 10.3 inches in Coventry.

Sources: Chenango County HMP, 2007; NYS DHSES, 2013; NWS, 2013; NOAA-NCDC, 2013; FEMA, 2014; SHELDUS, 2013

Note: Monetary figures within this table were U.S. Dollar (USD) figures calculated during or within the approximate time of the event. If such an event would occur in the present day, monetary losses would be considerably higher in USDs as a result of inflation.

DR	Disaster Declaration	NOAA	National Oceanic and Atmospheric Administration
EM	Emergency Declaration	NWS	National Weather Service
FEMA	Federal Emergency Management Agency	PA	Public Assistance
N/A	Not Applicable	SHELDUS	Spatial Hazard Events and Losses Database for the United States
NCDC	National Climatic Data Center		





### Probability of Future Events

Winter storm hazards in New York State are virtually guaranteed yearly since the State is located at relatively high latitudes resulting in winter temperatures that range between 0°F and 32 °F for a good deal of the fall through early spring season (late October until mid-April). In addition, the State is exposed to large quantities of moisture from both the Great Lakes and the Atlantic Ocean. While it is almost certain that a number of significant winter storms will occur during the winter and fall season, what is not easily determined is how many such storms will occur during that time frame (NYS HMP, 2013).

The New York State HMP includes a similar ranking process for hazards that affect the State. Based on historical records and input from the Planning Committee, the probability of at least one winter snow storm of emergency declaration proportions, occurring during any given calendar year is virtually certain in the State. Based on historical snow related disaster declaration occurrences, New York State can expect a snow storm of disaster declaration proportions, on average, once every 3 to 5 years. Similarly, for ice storms, based on historical disaster declarations, it is expected that on average, ice storms of disaster proportions will occur once every seven to 10 years within the State (NYS HMP, 2011).

In Section 5.3, the identified hazards of concern for Chenango County were ranked. The probability of occurrence, or likelihood of the event, is one parameter used for hazard rankings. Based on historical records and input from the Planning Committee, the probability of occurrence for severe winter storms in the County is considered “Frequent” (likely to occur within 25 years, as presented in Table 5.3-3).

### Climate Change Impacts

Climate change is beginning to affect both people and resources in New York State, and these impacts are projected to continue growing. Impacts related to increasing temperatures and sea level rise are already being felt in the State. ClimAID: the Integrated Assessment for Effective Climate Change in New York State (ClimAID) was undertaken to provide decision-makers with information on the State’s vulnerability to climate change and to facilitate the development of adaptation strategies informed by both local experience and scientific knowledge (New York State Energy Research and Development Authority [NYSERDA], 2011).

Each region in New York State, as defined by ClimAID, has attributes that will be affected by climate change. Chenango County is part of Region 3, Southern Tier. Some of the issues in this region, affected by climate change, include: dairy dominates the agricultural economy and milk production losses are projected, Susquehanna River flooding increases, and this region is one of the first parts of the State hit by invasive insects, weeds and other pests moving north (NYSERDA, 2011).

Temperatures in New York State are warming, with an average rate of warming over the past century of 0.25° F per decade. Average annual temperatures are projected to increase across New York State by 2° F to 3.4° F by the 2020s, 4.1° F to 6.8° F by the 2050s, and 5.3° F to 10.1° F by the 2080s. By the end of the century, the greatest warming is projected to be in the northern section of the State (NYSERDA, 2014).

Regional precipitation across New York State is projected to increase by approximately one to eight-percent by the 2020s, three to 12-percent by the 2050s, and four to 15-percent by the 2080s. By the end of the century, the greatest increases in precipitation are projected to be in the northern areas of the State (NYSERDA, 2014).

In Region 3, it is estimated that temperatures will increase by 3.6°F to 7.1°F by the 2050s and 4.2°F to 11.6°F by the 2080s (baseline of 47.5°F). Precipitation totals will increase between 2 and 15% by the 2050s and 3 to 16% by the 2080s (baseline of 35 inches). The changes in temperature and precipitation are likely to produce an increase in extreme heat, intense precipitation, and more occurrences of short-duration warm season droughts. Both heavy precipitation events and warm season droughts are projected to become more frequent



and intense during this century. Table 5.4.8-3 displays the projected seasonal precipitation change for the East Hudson and Mohawk River Valleys ClimAID Region (NYSERDA, 2014).

**Table 5.4.8-3. Projected Seasonal Precipitation Change in Region 3, 2050s (% change)**

Winter	Spring	Summer	Fall
+5 to +15	0 to +15	-10 to +10	-5 to +10

Source: *NYSERDA, 2011*

It is uncertain how climate change will impact winter storms. Based on historical data, it is expected that the following will occur at least once per 100 years:

- Up to eight inches of rain fall in the rain band near the coast over a 36-hour period
- Up to four inches of freezing rain in the ice band near central New York State, of which between one and two inches of accumulated ice, over a 24-hour period
- Up to two feet of accumulated snow in the snow band in northern and western New York State over a 48-hour period (NYSERDA, 2011)

New York State is already experiencing the effects of climate change during the winter season. Winter snow cover is decreasing and spring comes, on average, about a week earlier than it did a few years ago. Nighttime temperatures are measurably warmer, even during the colder months (NYSDEC, Date Unknown). Overall winter temperatures in New York State are almost five degrees warmer than in 1970 (NYSDEC, Date Unknown). The State has seen a decrease in the number of cold winter days (below 32°F) and can expect to see a decrease in snow cover, by as much as 25 to 50% by end of the next century. The lack of snow cover may jeopardize opportunities for skiing, snowmobiling and other types of winter recreation; and natural ecosystems will be affected by the changing snow cover (DeGaetano et al. [Cornell University], 2011).





## 5.4.8.2 VULNERABILITY ASSESSMENT

To understand risk, a community must evaluate what assets are exposed or vulnerable in the identified hazard area. For the severe winter storm hazard, all of Chenango County has been identified as the hazard area. Therefore, all assets in the County (population, structures, critical facilities and lifelines), as described in the County Profile (Section 4), are vulnerable to a winter storm event. The following text evaluates and estimates the potential impact of severe winter storm events on the County including:

- Overview of vulnerability
- Data and methodology used for the evaluation
- Impact on: (1) life, health and safety of residents, (2) general building stock, (3) critical facilities, (4) economy, and (5) future growth and development
- Effect of climate change on vulnerability
- Change of vulnerability as compared to that presented in the 2008 Chenango County Hazard Mitigation Plan
- Further data collections that will assist understanding this hazard over time

### Overview of Vulnerability

Severe winter storms are of significant concern to Chenango County because of the frequency and magnitude of these events in the region, the direct and indirect costs associated with these events, delays caused by the storms, and impacts on the people and facilities of the region related to snow and ice removal, health problems, cascade effects such as utility failure (power outages) and traffic accidents, and stress on community resources.

### Data and Methodology

National weather databases, the U.S. Census, and default HAZUS-MH general building stock data were used to support an evaluation of assets exposed to this hazard and the potential impacts associated with this hazard.

### Impact on Life, Health and Safety

According to the NOAA National Severe Storms Laboratory (NSSL); every year, winter weather indirectly and deceptively kills hundreds of people in the U.S., primarily from automobile accidents, overexertion and exposure. Winter storms are often accompanied by strong winds creating blizzard conditions with blinding wind-driven snow, drifting snow and extreme cold temperatures and dangerous wind chill. They are considered deceptive killers because most deaths and other impacts or losses are indirectly related to the storm. People can die in traffic accidents on icy roads, heart attacks while shoveling snow, or of hypothermia from prolonged exposure to cold. Heavy accumulations of ice can bring down trees and power lines, disabling electric power and communications for days or weeks. Heavy snow can immobilize a region and paralyze a city, shutting down all air and rail transportation and disrupting medical and emergency services. Storms near the coast can cause coastal flooding and beach erosion as well as sink ships at sea. The economic impact of winter weather each year is huge, with costs for snow removal, damage and loss of business in the millions (NSSL, 2006).

Heavy snow can immobilize a region and paralyze a city, stranding commuters, stopping the flow of supplies, and disrupting emergency and medical services. Accumulations of snow can collapse buildings and knock down trees and power lines. In rural areas, homes and farms may be isolated for days, and unprotected livestock may be lost. In the mountains, heavy snow can lead to avalanches. The cost of snow removal, repairing damages, and loss of business can have large economic impacts on cities and towns (NSSL, 2006).





Heavy accumulations of ice can bring down trees, electrical wires, telephone poles and lines, and communication towers. Communications and power can be disrupted for days while utility companies work to repair the extensive damage. Even small accumulations of ice may cause extreme hazards to motorists and pedestrians. Bridges and overpasses are particularly dangerous because they freeze before other surfaces (NSSL, 2006).

For the purposes of this HMP, the entire population of Chenango County (50,477) is exposed to severe winter storm events (U.S. Census, 2010). Snow accumulation and frozen/slippery road surfaces increase the frequency and impact of traffic accidents for the general population, resulting in personal injuries. Refer to the County Profile (Section 4) for population statistics for each participating municipality.

The elderly are considered most susceptible to this hazard due to their increased risk of injuries and death from falls and overexertion and/or hypothermia from attempts to clear snow and ice. For the purposes of this HMP, the entire elderly population of Chenango County (over 65 years old) is vulnerable to the severe winter storm hazard (8,403 people, or 16.6% of the total population) (U.S. Census, 2010).

In addition, severe winter storm events can reduce the ability of these populations to access emergency services. Residents with low incomes may not have access to housing or their housing may be less able to withstand cold temperatures (e.g., homes with poor insulation and heating supply).

### Impact on General Building Stock

The entire general building stock inventory in Chenango County is exposed and vulnerable to the severe winter storm hazard. In general, structural impacts include damage to roofs and building frames, rather than building content. Table 5.4.8-4 presents the total exposure value for general building stock for each participating municipality (structure only).

Current modeling tools are not available to estimate specific losses for this hazard. As an alternate approach, this plan considers percentage damages that could result from severe winter storm conditions. Table 5.4.8-4 below summarizes percent damages that could result from severe winter storm conditions for the County’s total general building stock (structure only). Given professional knowledge and information available, the potential losses for this hazard are considered to be overestimated.

**Table 5.4.8-4. General Building Stock Exposure (Structure Only) and Estimated Losses from Severe Winter Storm Events in Chenango County**

Municipality	Total RV (Structure only)	1% Damage Loss Estimate	5% Damage Loss Estimate	10% Damage Loss Estimate
Afton (T)	\$118,931,000	\$1,189,310	\$5,946,550	\$11,893,100
Afton (V)	\$64,951,000	\$649,510	\$3,247,550	\$6,495,100
Bainbridge (T)	\$153,224,000	\$1,532,240	\$7,661,200	\$15,322,400
Bainbridge (V)	\$131,757,000	\$1,317,570	\$6,587,850	\$13,175,700
Columbus (T)	\$56,165,000	\$561,650	\$2,808,250	\$5,616,500
Coventry (T)	\$85,266,000	\$852,660	\$4,263,300	\$8,526,600
Earlville (V)	\$16,323,000	\$163,230	\$816,150	\$1,632,300
German (T)	\$24,195,000	\$241,950	\$1,209,750	\$2,419,500
Greene (T)	\$224,771,000	\$2,247,710	\$11,238,550	\$22,477,100
Greene (V)	\$168,206,000	\$1,682,060	\$8,410,300	\$16,820,600
Guilford (T)	\$162,643,000	\$1,626,430	\$8,132,150	\$16,264,300
Linklaen (T)	\$21,095,000	\$210,950	\$1,054,750	\$2,109,500
McDonough (T)	\$54,845,000	\$548,450	\$2,742,250	\$5,484,500



Municipality	Total RV (Structure only)	1% Damage Loss Estimate	5% Damage Loss Estimate	10% Damage Loss Estimate
New Berlin (T)	\$96,879,000	\$968,790	\$4,843,950	\$9,687,900
New Berlin (V)	\$84,173,000	\$841,730	\$4,208,650	\$8,417,300
North Norwich (T)	\$100,195,000	\$1,001,950	\$5,009,750	\$10,019,500
Norwich (C)	\$624,530,000	\$6,245,300	\$31,226,500	\$62,453,000
Norwich (T)	\$247,680,000	\$2,476,800	\$12,384,000	\$24,768,000
Otselic (T)	\$57,767,000	\$577,670	\$2,888,350	\$5,776,700
Oxford (T)	\$155,750,000	\$1,557,500	\$7,787,500	\$15,575,000
Oxford (V)	\$107,102,000	\$1,071,020	\$5,355,100	\$10,710,200
Pharsalia (T)	\$31,028,000	\$310,280	\$1,551,400	\$3,102,800
Pitcher (T)	\$31,670,000	\$316,700	\$1,583,500	\$3,167,000
Plymouth (T)	\$111,005,000	\$1,110,050	\$5,550,250	\$11,100,500
Preston (T)	\$52,484,000	\$524,840	\$2,624,200	\$5,248,400
Sherburne (T)	\$128,134,000	\$1,281,340	\$6,406,700	\$12,813,400
Sherburne (V)	\$150,926,000	\$1,509,260	\$7,546,300	\$15,092,600
Smithville (T)	\$72,864,000	\$728,640	\$3,643,200	\$7,286,400
Smyrna (T)	\$57,712,000	\$577,120	\$2,885,600	\$5,771,200
Smyrna (V)	\$12,576,000	\$125,760	\$628,800	\$1,257,600
Chenango County	\$3,404,847,000	\$34,048,470	\$170,242,350	\$340,484,700

Source: HAZUS-MH v2.1

Notes: RV = Replacement Cost Value

A specific area that is vulnerable to the severe winter storm hazard is the floodplain. Severe winter storms can cause flooding through blockage of streams or through snow melt. At risk residential infrastructure are presented in the presentation for the flood hazard. Generally, losses resulting from flooding associated with severe winter storms should be less than that associated with a 100-year flood. Please refer to the flood profile (Section 5.4.3). In addition, coastal areas are at high risk during winter storm events that involve high winds. Please refer to the Severe Storm profile for losses resulting from wind (Section 5.4.6).

### Impact on Critical Facilities

Full functionality of critical facilities such as police, fire and medical facilities is essential for response during and after a severe winter storm event. These critical facility structures are largely constructed of concrete and masonry; therefore, they should only suffer minimal structural damage from severe winter storm events. Because power interruption can occur, backup power is recommended. Two of the 10 police stations and three of the 21 fire/emergency squad stations in the County have back-up power. In addition, the Chenango Memorial Hospital also has back-up power.

Infrastructure at risk for this hazard includes roadways that could be damaged due to the application of salt and intermittent freezing and warming conditions that can damage roads over time. Severe snowfall requires the clearing roadways and alerting citizens to dangerous conditions; following the winter season, resources for road maintenance and repair are required.

### Impact on Economy

The cost of snow and ice removal and repair of roads from the freeze/thaw process can drain local financial resources. The Chenango County Department of Public Works (DPW) is responsible for 308 centerline miles of roadways and 142 bridges within Chenango County. The DPW estimates it takes between 3-3½ hours to



complete one snow and ice route with 31 snowplows working to remove the snow and ice at any one time (Chenango County Chamber of Commerce, 2007).

Another impact on the economy includes impacts on commuting into, or out of, the area for work or school. The loss of power and closure of roads prevents the commuter population traveling to work within and outside of the County.

### **Future Growth and Development**

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As discussed in Sections 4 and 9, areas targeted for future growth and development have been identified across the County. Any areas of growth could be potentially impacted by the severe winter storm hazard because the entire planning area is exposed and vulnerable. Areas targeted for potential future growth and development in the next five (5) years have been identified across the County at the municipal level. Refer to the jurisdictional annexes in Volume II of this HMP.

Current New York State land use and building codes incorporate standards that address and mitigate snow accumulation. Some local municipalities in the State have implemented the following activities to eliminate loss of life and property and infrastructure damages during winter storm events:

- Removal of snow from roadways
- Removal of dead trees and trim trees/brush from roadways to lessen falling limbs and trees
- Ensure proper road signs are visible and installed properly
- Bury electrical and telephone utility lines to minimize downed lines
- Removal of debris/obstructions in waterways and develop routine inspections/maintenance plans to reduce potential flooding
- Replace substandard roofs of critical facilities to reduce exposure to airborne germs resulting from leakage
- Purchase and install backup generators in evacuation facilities and critical facilities to essential services to residents
- Install cell towers in areas where limited telecommunication is available to increase emergency response and cell phone coverage (NYS HMP, 2014)

### **Effect of Climate Change on Vulnerability**

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Climate is defined not simply as average temperature and precipitation but also by the type, frequency and intensity of weather events. Both globally and at the local scale, climate change has the potential to alter the prevalence and severity of extremes such winter storms. While predicting changes of winter storm events under a changing climate is difficult, understanding vulnerabilities to potential changes is a critical part of estimating future climate change impacts on human health, society and the environment (U.S. Environmental Protection Agency [EPA], 2006).

The 2011 ‘Responding to Climate Change in New York State’ report was prepared for New York State Energy Research and Development Authority to study the potential impacts of global climate change on New York State. According to the synthesis report, it is uncertain how climate change will influence extreme winter storm events. Winter temperatures are projected to continue to increase. In general, warmer winters may lead to a decrease in snow cover and an earlier arrival in spring; all of which have numerous cascading effects on the environment and economy. Annual average precipitation is also projected to increase. The increase in precipitation is likely to occur during the winter months as rain, with the possibility of slightly reduced precipitation projected for the late summer and early fall. Increased rain on snowpack may lead to increased flooding and related impacts on water quality, infrastructure, and agriculture in the State. Overall, it is



anticipated that winter storms will continue to pass through New York State (NYSERDA, 2011). Future enhancements in climate modeling will provide an improved understanding of how the climate will change and impact the Northeast.

### **Change of Vulnerability**

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Overall, the County's exposure and vulnerability have not changed and the entire County will continue to be exposed and vulnerable to severe winter storm events.

### **Additional Data and Next Steps**

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The assessment above identifies vulnerable populations and economic losses associated with this hazard of concern. Historic data on structural losses to general building stock are not adequate to predict specific losses to this inventory; therefore, the percent of damage assumption methodology was applied. This methodology is based on FEMA's How to Series (FEMA 386-2), Understanding Your Risks, Identifying and Estimating Losses (FEMA, 2001) and FEMA's Using HAZUS-MH for Risk Assessment (FEMA 433) (FEMA, 2004). The collection of additional/actual valuation data for general building stock and critical infrastructure losses would further support future estimates of potential exposure and damage for the general building stock inventory. Mitigation strategies addressing early warning, dissemination of hazard information, provisions for snow removal and back-up power are included in Volume II, Section 9 of this plan.